



MEMORANDUM

To: CMAP Board
From: CMAP Staff
Date: May 7, 2014
Re: State Legislative Update

Spring session is scheduled to adjourn on Saturday, May 31. Bills are now being considered in the second chamber. In both the House and Senate, two deadlines remain for advancing substantive bills: legislation must pass out of committee by Friday, May 16 and pass third reading by Friday, May 23. Staff monitored more than 500 bills this session; to date, 104 of those bills remain active. In the coming weeks, legislators will consider the state's fiscal year 2015 (FY15) budget. Staff will closely monitor the Illinois Department of Transportation's budget which includes a \$3 million appropriation for Metropolitan Planning and Research Purposes at CMAP to partially fulfill the state's required federal match.

Active bills included in the table that follows either impact CMAP's [2014 State Legislative Framework and Agenda](#) or are of interest to CMAP and its partners. Two new bills were added to the list, a resolution in the House to include Crossrail Chicago on GO TO 2040's list of unconstrained projects, and an amended bill that would revise the process by which local government units may be dissolved. The final page includes a list of bills included in previous reports that have failed to meet legislative deadlines.

Staff recommends that the board continue to take positions on bills that affect the implementation of GO TO 2040; therefore we recommend that the board support two bills. The first, [HB5785](#), would encourage intergovernmental collaboration and the consolidation of certain special districts (position indicated on page 2 with red text). Note that this bill is new to this month's board list. The second bill, supported by the board since its March meeting, transitions the bus-on-shoulder program from a pilot into a permanent program. Staff also recommends that the board continue to oppose three bills that limit efficient governance and local governments' ability to pursue coordinated investments.

ACTION REQUESTED: Approval

May 2014 Legislative Summary

| Subject | Bill | Summary | Status | Agency Position |
|---------------------------------------|------------------------|--|--|-----------------|
| PURSUE COORDINATED INVESTMENTS | | | | |
| New Units of Local Government | HB3251 | <p>Jack D. Franks (D-Marengo) Terry Link (D-Waukegan)</p> <p>As amended, the bill prohibits the General Assembly from creating new units of local government, including divisions of existing units of government. The bill does allow for the creation of new units that result from the consolidation of two or more pre-existing units of government.</p> <p>GO TO 2040 encourages intergovernmental collaboration to solve a variety of planning problems. While the Plan also recommends the appropriate consolidation of services and some local governments, this legislation is overly restrictive and may prevent innovative approaches to solving local issues.</p> | 04/03/2014 Senate Referred to Assignments | Oppose |
| Local Government Dissolution | HB4418 | <p>Jay Hoffman (D-Belleville) William Delgado (D-Chicago)</p> <p>As amended, prohibits a municipality from closing any facilities that provide fire protection or advanced life support services without the passage of a referendum.</p> <p>To the extent that the bill would undermine the consolidation of local services, the legislation would not support the implementation of GO TO 2040.</p> | 4/08/2014 Senate Referred to Assignments | Oppose |
| Special District Consolidation | HB5785 | <p>Jack D. Franks (D-Marengo) Daniel Biss (D-Skokie)</p> <p>As amended, the bill would provide a process for consolidating a variety of special districts, with other governmental units.</p> <p>GO TO 2040 encourages intergovernmental collaboration and coordinated investments. The bill would provide special districts, counties, and municipalities that have analyzed the effects of</p> | 4/23/2014 Senate Referred to Assignments | Support |

| Subject | Bill | Summary | Status | Agency Position |
|---|------------------------|---|--|-----------------|
| | | consolidation and determined that consolidation would be beneficial with an avenue for implementing consolidation. | | |
| Local Government Dissolution | SB1681 | <p>Terry Link (D-Waukegan) Jay Hoffman (D-Belleville)</p> <p>As amended, establishes a process by which a Regional Fire Protection Agency could be established. Local governments can generally make agreements that have the effect of consolidating services under 5 ILCS 220/3 and 5 ILCS 220/5.</p> <p>The bill would likely create a more complicated process for consolidation of services, which does not support GO TO 2040 recommendations for sharing services and efficient governance.</p> | 04/28/2014 House Assigned to Cities & Villages Committee | Oppose |
| INVEST STRATEGICALLY IN TRANSPORTATION | | | | |
| Vehicle Registration | HB5326 | <p>Rita Mayfield (D-Waukegan) Bill Cunningham (D-Chicago)</p> <p>Amends the Illinois Vehicle Code. It provides that permanent vehicle registration plates shall be issued for a one-time fee of \$8 to vehicles owned by counties, townships, or municipal corporations used for the purpose of ridesharing.</p> | 04/30/2014 Senate Placed on Calendar Order of 2nd Reading May 1, 2014 | |
| Transit Maintenance | HB5878 | <p>Robert Rita (D-Blue Island) Terry Link (D-Waukegan)</p> <p>Increases the minimum threshold for procurements requiring public notice and public bidding to \$40,000 (now \$10,000) for the transit agencies. Procurements are still subject to relevant federal regulations requiring competitive bidding and negotiations. Boards may update regulations for procurements below \$40,000, continuing to provide for the use of competitive negotiations or the prequalification of responsible bidders.</p> | 04/11/2014 Senate Referred to Assignments | |
| Motor Fuel Tax Usage | SB2658 | <p>Michael Connelly (R-Wheaton) Kelly Burke (D-Oak Lawn)</p> <p>As amended, provides that motor fuel tax (MFT) funds allotted to municipalities may be used for the treatment or removal of trees</p> | 04/23/2014 House Assigned to Labor & Commerce | |

| Subject | Bill | Summary | Status | Agency Position |
|--|---|---|---|-----------------|
| | | infected with Dutch elm disease or the emerald ash borer. Specifies that trees must be either on the public right-of-way or deemed hazardous to vehicle travel. | Committee | |
| INCREASE COMMITMENT TO PUBLIC TRANSIT | | | | |
| Bus-on-Shoulder | HB5664 | <p>Robert Rita (D-Blue Island) Martin A. Sandoval (D-Cicero)</p> <p>Transitions the bus-on-shoulder pilot program into a permanent program. It allows bus-on-shoulder projects on both the IDOT and Tollway systems, and requires IDOT to develop rules governing the times and locations of bus-on-shoulder service.</p> <p>GO TO 2040 calls for increased commitment to public transit, as well as modernization projects that enhance transit service. Bus-on-shoulder allows for relatively cost-effective new transit service in congested corridors.</p> | 04/30/2014 Senate Assigned to Transportation | Support |
| Red Line Extension | HR675 | <p>Al Riley (D-Olympia Fields)</p> <p>Calls on the CTA to “prioritize and expedite the planning and construction” of the Red Line South project. The resolution notes the many benefits of the expansion, and lack of progress on the project over the past 40 years.</p> | 02/26/2014 House Resolution Adopted | |
| CREATE A MORE EFFICIENT FREIGHT NETWORK | | | | |
| Crossrail Chicago | HR1044 SR639 | <p>Kenneth Dunkin (D-Chicago) Martin A. Sandoval (D-Cicero)</p> <p>Urges that Crossrail Chicago be included on the list of fiscally unconstrained projects in GO TO 2040.</p> | 05/01/2014 House Referred to Rules Committee | |
| | | | 04/30/2014 Senate Postponed - Transportation | |

| Subject | Bill | Summary | Status | Agency Position |
|--|------------------------|---|--|-----------------|
| EXPAND AND IMPROVE PARKS AND OPEN SPACE | | | | |
| Environmental Restoration | SB3000 | Daniel Biss (D-Evanston) Emily McAsey (D-Romeoville) As amended, establishes the Illinois Natural Resource Restoration Trust Fund to receive funds resulting from litigation or settlement for DNR to investigate, assess, restore, or replace injured or damaged natural resources. | 04/30/2014 House Placed on Calendar 2nd Reading - Short Debate | |
| SUPPORT ECONOMIC INNOVATION | | | | |
| Collar County Economic Development | HB5819 | Darlene J. Senger (R-Naperville) Andy Manar (D-Decatur) Creates the Illinois Collar Country Economic Development Task Force comprised of DuPage, Grundy, Kane, Kendall, Lake, McHenry, and Will Counties. The task force is charged with identifying and making recommendations on issues in the collar counties ranging from transportation, workforce, regulation, and tax policy to the Governor and General Assembly. | 04/09/2014 Senate Referred to Assignments | |
| OTHER BILLS OF INTEREST | | | | |
| Ethics Policies for County Appointees | SB3552 | Julie A. Morrison (D-Deerfield) Sam Yingling (D-Hainesville) As amended, provides that a county board may by ordinance adopt a code of conduct regarding the accountability, fiscal responsibility, procurement authority, transparency, and ethical conduct of county appointees in addition to those mandated by law. Code is applicable to the appointees of any unit of local government. The county may establish a process to remove appointees found to have violated the code. Affects DuPage, Kane, McHenry, Will, and Lake Counties in northeastern Illinois. | 05/01/2014 House Placed on Calendar 2nd Reading - Short Debate | |

PREVIOUSLY REPORTED BILLS THAT HAVE STALLED (DEAD BILLS)

| | | | |
|------------------------|--------------------------------------|------------------------|--|
| HB4243 | Special Service Areas | SB3111 | Non-Home Rule Pilot Program |
| HB5620 | TIF Statute | HB5907 | Sustainable Local Food Production (Support) |
| HB5687 | TIF for Transit Facility Improvement | SB2696 | Fox Waterway Dissolution (Oppose, then Neutral) |
| HB5751 | RTA Oversight of Transit Budgets | SB2790 | State Sales Tax on Motor Fuels (Oppose) |
| HB5754 | CMAP and RTA Planning | HB5999 | Repeal Motor Fuel Tax (Oppose) |
| HB67 | Green Special Service Area | HB5373 | 55/45 Split |
| HB5538 | Affordable Housing | HB5629 | Water-Loss Accounting (Support) |
| HB4479 | Corporate Income Tax | SB3047 | Water-Loss Accounting (Support) |
| HB5752 | Transit Agency Financial Records | HB5786 | Local Government Dissolution (Support) |
| HB5329 | Non-Home Rule Pilot Program | | |

Note: Full descriptions of the above bills and rationale for CMAP positions, where applicable, are available in the [April 2014](#) report.

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